IN THE MATTER OF:

Bill No. 102 "An Act to Prevent Unnecessary Labour Disruptions and Protect the Economy" by amending the *Trade Union Act*

SUBMISSIONS TO THE LAW AMENDMENTS COMMITTEE ON BEHALF OF:

Atlantic Building Supply Dealers Association Canadian Federation of Independent Business Canadian Manufacturers and Exporters Canadian Restaurant and Food Services Association **Canadian Taxpayers Federation** Construction Association of Nova Scotia Contact Centre Nova Scotia Halifax Chamber of Commerce The Hotel Association of Nova Scotia Merit Contractors Association of Nova Scotia Mining Association of Nova Scotia The Municipal Group of Companies Nova Scotia Automobile Dealers Association Nova Scotia Chambers of Commerce Nova Scotia Home Builders' Association Nova Scotia Road Builders Association Restaurant Association of Nova Scotia Retail Council of Canada - Atlantic Office Sackville Business Association Scotia Group of Companies Tourism Industry Association of Nova Scotia Truro and District Chamber of Commerce

November 29, 2011

Eric Durnford, Q.C.

I. Introduction

As is evident from the list of bodies these submissions are made on behalf of, this group of employers, both non-union and unionized, represents a very broad spectrum of Nova Scotia businesses, employers, and employees as follows:

- Foodservice Industry 1600 businesses, 30,000 jobs
- Tourism 4000 businesses (at least a third of these would be foodservice), 40,000 jobs
- Construction Association 800 members, industry has 27,000 jobs
- Building Supply Dealers 210 businesses, 4500 jobs
- Merit Contractors 130 members
- CFIB 5000 businesses
- Call Centers 45 businesses, 13,000 employees
- NS Chambers 7000 businesses
- Halifax Chamber 1600 businesses, 90,000 employees
- Retail Council 5000 businesses, 30,000 employees
- Road Builders 155 businesses, 7500 employees
- Homebuilders 350 businesses, 14,000 jobs
- Municipal Group of Companies 2500 jobs

(there is some overlap in the above)

It will serve no useful purpose at this point to go into detail on the position of the overwhelming majority of employers:

- that the Bill is not responding to an actual necessity;
- that the Bill will actually undermine free collective bargaining;
- that experience in other Provinces has shown that imposed first collective agreements have led to as much as a **17%** failure rate in concluding subsequent Collective Agreements; or
- that the Bill is anti-Employer.

Submissions to the Law Amendments Committee $P a g e \mid 2$

I believe I am the most senior, *mainly* Management-side lawyer in Nova Scotia (I have, however, represented unions and individual employees, including in the negotiation of first collective agreements). I have spent over 40 years in all aspects of labour relations, in all sectors, and have negotiated numerous first collective agreements. From these personal experiences, I make the following observations about first collective agreements.

II. Important Principles and Real-Life Realities of First Collective Agreements

- The first collective agreement is much like a constitution it is the foundation for a relationship intended to be indefinite and enduring. As such, like any constitution, its success is very much dependent upon the willing agreement of the parties covered by it.
- 2. While, in some cases, inexperience in the bargaining arts can make reaching the first collective agreement difficult or time-consuming, like everything else, working hard, and sometimes long, to achieve something will make it more valuable in the long run. Scrutiny of available data will actually show that more often than not, renewal of collective agreements takes longer than negotiating first collective agreements.
- Strikes and lock-outs are not, per se, evil they have a valuable place in our collective bargaining system and, has been said by all labour boards in Canada, are the normal method to resolve bargaining deadlocks.

CJMS Radio Montreal Limitée (1979), 27 di 796

Let us repeat that the normal and ultimate method for resolving a deadlock at the bargaining table remains the strike or lockout.

And it is wrong to see a strike or a lockout solely as an "unnecessary labour disruption". Often, strikes are not even about settling the terms of employment but resolving other workplace issues that ultimately do not appear in the concluded agreement, e.g. employees, through their union, asserting their power position to demonstrate the need for an arbitrary manager to change his/her ways. (I have seen a number of first contract strikes where this made the strike very <u>necessary</u> for the employees)

4. As important as the first collective agreement is, equally important is the ability to conclude subsequent agreements – there is clear evidence that an

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agreement imposed by arbitration, not having the full and willing "ownership" of the parties, often leads to serious difficulties in concluding subsequent agreements.

5. In applying First Contract Arbitration legislation, the consistent theme of labour boards is reflected in the following:

The Board has indicated quite clearly that it is not a sufficient condition for the use of section 70 that negotiations have broken down and a long strike has ensued, and that the remedy is intended only for the very exceptional case, the one in which the real stumbling block to agreement is employer distaste for the process of collective bargaining as such.

The objective of section 70 is to foster an enduring collective bargaining relationship. In the Board's view, a solution agreed to by both parties is a much better foundation for such a relationship than an order imposed by the Board.

The Board firmly believes that <u>the worst settlement</u> <u>that might be agreed to by a party is worth a</u> <u>hundred times as much as an imposed settlement</u>.

-CJMS Radio Montreal Limitée (1979), 27 di 796 Canada Labour Relations Board

III. What Should the Legislation Look Like?

To address the points raised above, the legislation should be designed:

- 1. to require the bargaining parties to exhaust all possible voluntary measures to achieve their own agreement, and to exhaust all of the mandatory statutory tools provided by the *Trade Union Act* to assist them in that effort;
- 2. to be balanced, as far as possible, for both the employer and the union, given its possible outcome of a forced agreement;

3. to be used only in rare and truly exceptional circumstances;

- ... designed...
- 4. with the overarching regulatory body, the Labour Board, being the key decision maker as to whether First Contract Arbitration should be granted it should not be an "at-will entitlement" of either party. Consistent with legislation in other provinces, there should be requirements to be met before the Board grants the extraordinary First Contract Arbitration remedy;
- 5. if arbitration is called for, with the fairer, balanced method of a three-person board, so that both parties can receive, and perceive that they have received, fair consideration;
- 6. so that the end product of an imposed agreement is guided by specific, mandatory decision-making criteria. This will encourage the parties to reach their own agreement, but failing that, will result in an agreement that has a better chance of having "ownership" by the parties upon whom it is imposed;
- 7. because of the special circumstances in the construction industry, as the legislation now intends, to exclude from First Contract Arbitration parties who are functioning in the construction industry.

IV. Suggested Amendments to the Bill

While I am, and will be perceived to be, a partisan advocate, the suggested amendments to Bill 102 I attach to these submissions (proposed changes in **bold black** type, explanations in **blue**) are intended to make the Bill one that will genuinely:

- interfere least with the cardinal underpinning process of the Trade (i) Union Act - free collective bargaining; and
- provide a revised Bill which will have broader support of both (ii) employers and unions by achieving a better balance than the current Bill.

All of which is respectfully submitted,

Yours truly, **RITCH DURNFORD**

Eric Durnford, Q.C.

BILL NO. 102

(as introduced)



3rd Session, 61st General Assembly Nova Scotia 60 Elizabeth II, 2011

Government Bill

Trade Union Act (amended)

The Honourable Marilyn More Minister of Labour and Advanced Education

First Reading: November 17, 2011

(Explanatory Note)

Second Reading:

(C.14)

Third Reading:

Explanatory Note

This Bill amends the Trade Union Act to provide for settlement of first contracts where, after certification of a trade union, the employer and the trade union are unable to conclude an agreement and conciliation has been unsuccessful. The amendments do not apply to the construction industry.

An Act to Prevent Unnecessary Labour Disruptions and Protect the Economy by Amending Chapter 475 of the Revised Statutes, 1989, the Trade Union Act

Be it enacted by the Governor and Assembly as follows:

1 Chapter 475 of the Revised Statutes, 1989, the Trade Union Act, is amended by adding immediately after Section 25 the following Section:

25A Where the Board has certified a bargaining agent, a conciliation officer shall contact both parties within fourteen days of the certification to provide information and education on the collective bargaining process to assist in the settlement of a first **collective** agreement.

The word "collective" appears to be inadvertently left out of this Section – it appears in all other references in the Bill when "first collective agreement" is being referred to.

2 Section 38 of Chapter 475 is amended by adding immediately after subsection (2) the following subsection:

(3) Where the appointment of a conciliation officer under Section 37 is in respect of a first collective agreement and, after conferring with the parties, the conciliation officer

- (a) is satisfied that the parties have made reasonable efforts to conclude a collective agreement; and
- (b) is of the opinion that the parties are not likely to conclude a collective agreement,

the conciliation officer, for the purpose of subsection (1) of Section 40A, may, after the expiry of ninety days and before the expiry of one hundred and twenty days from the day of the appointment, notify the Board and the parties in writing that the parties, after making reasonable efforts, have not been able to conclude a first collective agreement.

3 Chapter 475 is further amended by adding immediately after Section 40 the following Section: 40A

(1) Where

(a) an employer or bargaining agent for a unit is required, by notice given under Section 33 after the coming into force of this Section, to commence collective bargaining with a view to the conclusion of a first collective agreement between the employer and the bargaining agent in respect of the unit; (b) a conciliation officer appointed under Section 37 has notified the Board and the parties under subsection (3) of Section 38, or one hundred and twenty days have expired since the appointment;

- (c) a period of ninety days after the certification of the bargaining agent has expired; and
- (d) the bargaining agent and the employer have not concluded a first collective agreement,

the bargaining agent or the employer may apply in writing to the Board to settle the provisions of a first collective agreement between the parties and, where a party so applies, the Board shall as soon as practicable serve notice on the parties of receipt of the application.

(2)

- (a) An application pursuant to subsection (1) must include a list of the disputed issues and a statement of the position of the applicant on those issues, including the applicant's last offer on those issues.
- (b) All materials filed with the Board in support of an application pursuant to subsection (1) must be served on the other party within 24 hours after filing the application with the Board.
- (c) Within 14 days after receiving the information mentioned in clause (a), the other party must file with the Board a list of the issues in dispute and a statement of the position of that party on those issues, including that party's last offer on those issues; and serve on the applicant a copy of the list and statement.

This suggested wording is contained in other FCA legislation and will assist in better defining the unfinished bargaining and will also assist the Board in its decision as to whether first collective agreement arbitration should be directed as suggested in subsection (3) below.

(3) The Board shall consider and make its decision on an application under subsection (1) within 30 days of receiving the application and it shall direct the settlement of a first collective agreement by arbitration or the Board where it appears to the Board that the process of collective bargaining has been unsuccessful because of,

(a) the refusal of the employer to recognize the bargaining authority of the trade union;

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- (c) the failure of the respondent to make reasonable or expeditious efforts to conclude a collective agreement; or
- (d) any other reason the Board considers relevant.

Where a direction is given under this subsection, the first collective agreement between the parties shall be settled by arbitration if agreed to by the parties pursuant to subsection (4) or by the Board pursuant to subsection (7).

This suggested wording is designed to ensure that the possible imposition of a first collective agreement is truly necessary as determined by the Labour Board. These factors have all been contained in the Ontario legislation since 1995. Such provisions reinforce the important principle that imposed collective agreements should be rare and exceptional.

(2) (4) Within ten days after being served with notice under subsection (1) the direction under subsection (3), the bargaining agent and employer may serve notice on the Board of

- (a) the agreement of the bargaining agent and employer to conclude the first collective agreement by arbitration; and
- (b) the name of a person who has agreed to act as arbitrator nominee of each of the parties to a three person arbitration board or if they agree to submit the matter to a sole arbitrator, the name of a person who has agreed to act as that arbitrator.

To maximize fairness to both union and employer, the representative three person board should be the norm, with the parties having the option to agree on a sole arbitrator if they choose. Changes to include the "arbitration board" are then necessary in subsections (5), (6), (10), (11) and (12) below.

(3) (5) Within sixty days after a notice is served on the Board under subsection (2), the **arbitration board or** arbitrator shall settle the provisions of the first collective agreement.

- (4) (6) The provisions of this Act respecting arbitration apply mutatis mutandis to an **arbitration board or** arbitrator acting under this Section.
- (5) (7) Where an application is made under subsection (1) and the parties do not agree to proceed by arbitration under subsection (4), the Board shall inquire into the negotiations between the parties and, where the parties do not conclude a first collective agreement within sixty days after the date of the application, the Board shall, within a further three days,

- (a) settle the provisions of a first collective agreement between the parties; or
- (b) notify the parties in writing that, in the opinion of the Board, the parties might possibly, either through their own endeavours or with the assistance of the conciliation officer, conclude a first collective agreement within thirty days after the date of the notice under this clause and that therefore the Board declines to settle the provisions of a first collective agreement between the parties.
- (6) (8) Where the Board sends a notice to the parties under clause (b) of subsection (7) and the parties fail to conclude a first collective agreement within the thirty day period referred to therein, the Board shall, within a further thirty days, settle the provisions of a first collective agreement between the parties.
- (7) (9) Where an application under subsection (1) is made during a strike by, or a lockout of, employees in the unit, the employees shall forthwith terminate the strike or the employer shall forthwith terminate the lockout, as the case may be, and the employer shall reinstate the employees in the unit in the employment they had at the time the strike or lockout commenced
 - (a) in accordance with any agreement between the employer and the bargaining agent respecting reinstatement of the employees in the unit; or
 - (b) where no agreement respecting reinstatement of the employees in the unit is reached between the employer and the bargaining agent, on the basis of the seniority service standing of each employee in relation to the seniority service of the other employees in the unit employed at the time the strike or lockout commenced, except as may be directed by an order of the Board made for the sole purpose of allowing the employer at a totally shut-down workplace to resume normal operations in stages.

The change from "seniority" to "service" is necessary because "seniority" is an exclusive creation of a collective agreement and since this relates to the negotiation or arbitration of the first collective agreement, the proper word here is "service".

- (8) (10) In settling the provisions of a first collective agreement under this Section, the Board, arbitration board or arbitrator shall accept, without amendment, any provisions agreed upon in writing by the parties and shall give the parties an opportunity to present evidence and make representations, and the Board, arbitration board or arbitrator may shall take into account:
 - (a) the terms and conditions of employment, if any, negotiated through collective bargaining for employees performing the same or similar functions in the same or similar circumstances as the employees in the unit in the same industry; and

- (b) minimum terms and conditions of employment contained in the Labour Standards Code;
- (c) the employer's ability to pay in light of its fiscal situation;
- (d) the economic situation in Nova Scotia and in the municipality where the employer is located;
- (e) the employer's ability to attract and retain qualified employees; and
- (f) such other matters as the Board, arbitration board or arbitrator considers will assist in arriving at provisions of a first collective agreement between the parties that are fair and reasonable in the circumstances.

These suggested changes are designed to provide balance and necessary additional criteria which the Board, or arbitrators should be <u>required</u> to take into account. The current suggestion that decision-making criteria all be discretionary does not make sense – if such full discretion were really intended, only the current proposed clause (b) [(f), in the above] would be needed. In Bill 108 introduced by then-MLA Maureen MacDonald on November 16, 2006, the proposed item (b) above was included, as was the reference to the "same industry" in item (a). All of these factors are consistent with criteria that interest arbitrators typically apply, and with legislation in Ontario.

- (9) (11) Where the Board, arbitration board or an arbitrator settles the provisions of a first collective agreement under this Section, the collective agreement is effective for a period one year from the date on which the Board, arbitration board or arbitrator settles the provisions thereof, and the collective agreement is binding on the parties and on the employees in the unit as though it were a collective agreement voluntarily entered into between the parties, except to the extent that any of its provisions may be amended by the parties by subsequent agreement in writing.
- (10) (12) The Board, arbitration board or arbitrator shall commit to writing every collective agreement settled under this Section and file a copy with the Minister.

At present, only collective agreements voluntarily entered into need be filed with the Minister under Section 46 of the *Act*; wording is necessary so these imposed collective agreements are also required to be filed with the Minister.

(13) This Section and subsection (3) of Section 38 do not apply to work of an employer who operates a business in the construction industry as defined in clause (c) of Section 92, or regarding work that is necessary and integral to such employer's on-site work in the construction industry, or regarding such employer's

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work that is ancillary maintenance or service work related to its construction industry activities.

The Explanatory Note to Bill No. 102, as introduced, says that the "...amendments do not apply to the construction industry". The wording of the present Section 4 limits the exception to only work in the construction industry which is performed "on-site" as defined in clause (c) of Section 92. Many businesses in the construction industry perform construction work on-site and off-site work, such as shop fabrication of, or supplying materials for, construction sites that is necessary and integral to work on construction sites, and maintenance and service work ancillary to its construction industry activities. If the intent of the legislation is that it not apply to the construction industry, these "off-site" activities should also be excluded.

4 Section 93 of Chapter 475, as amended by Chapter 35 of the Acts of 1994 and Chapter 61 of the Acts of 2005, is further amended by striking out "and Sections" in the second line and substituting ", subsection (3) of Section 38 and Sections 40A,".

5 This Act comes into force on such day as the Governor in Council orders and declares by proclamation.

First Contract Arbitration Legislation Across Canada

Federal	British Columbia	Saskatchewan	Manitoba	Ontario	Quebec	Newfoundland & Labrador	Nova Scotia (Proposed)
Canada Labour Code, RSC 1985, c L-2	Labour Relations Code, RSBC 1996 CHAPTER 244	Trade Union Act, RSS 1978, c T-17	C.C.S.M. c. L10 The Labour Relations Act	Labour Relations Act, 1995, S.O. 1995, c. 1, Sched. A	Labour Code, RSQ, c C- 27	RSNL1990 CHAPTER L-1 Labour Relations Act	Bill 102
Settlement of First Agreement	First Collective Agreement	First collective bargaining agreements	SETTLEMENT OF FIRST AGREEMENTS	First agreement arbitration	DIVISION I.1 FIRST COLLECTIVE AGREEMENT	First collective agreement	Be it enacted by the Governor and Assembly as follows:
	 Agreement 55 (1) Either party may apply to the associate chair of the Mediation Division for the appointment of a mediator to assist the parties in negotiating a first collective agreement, if (a) a trade union certified as bargaining agent and an employer have bargained collectively to conclude their first collective agreement and have failed to do so, and (b) the trade union has taken a strike vote under section 60 and the majority of those employees who vote have voted for a strike. (2) If an application is made under subsection (1) an employee must not strike or continue to strike, and the employer must not lock out or continue to lock out, unless a strike or lockout is subsequently authorized under subsection (6) (b) (iii). (3) The associate chair must appoint a mediator within 5 days of receiving an application under subsection (1). (4) An application under subsection (1) must 	 agreements 26.5(1) If the board has made an order pursuant to clause 5(b), the trade union and the employer, or their authorized representatives, must meet and commence bargaining collectively within 20 days after the order is made, unless the parties agree otherwise. (1.1) Either party may apply to the board for assistance in the conclusion of a first collective bargaining agreement, and the board may provide assistance pursuant to subsection (6), if: (a) the board has made an order pursuant to clause 5(a), (b) or (c); (b) the trade union and the employer have bargained collectively and have failed to conclude a first collective bargaining agreement; and (c) one or more of the following circumstances exists: (i) the trade union has taken a strike vote and the majority of those employees who voted have 			 FIRST COLLECTIVE AGREEMENT 93.1. Where a first collective agreement is negotiated for the group of employees contemplated by the certification, a party may apply to the Minister to submit the dispute to an arbitrator after the intervention of the conciliator has not been successful. 1977, c. 41, s. 45; 1983, c. 22, s. 48. 93.2. The application to the Minister must be in writing and a copy of it must be sent to the other party at the same time. 1977, c. 41, s. 45. 93.3. Even if the conciliation officer has continued to assist the parties in trying to reach a collective agreement after the application for arbitration, the Minister may entrust an arbitrator with endeavouring to settle the dispute. 1977, c. 41, s. 45; 1983, c. 22, s. 48; 2006, c. 58, s. 9. 93.4. The arbitrator must decide to determine the content of the first collective agreement where he is of opinion that it is unlikely that the parties 	 agreement 81. (1) Where a trade union certified as a bargaining agent and an employer have been engaged in collective bargaining to conclude a first collective agreement and have failed to do so, either party may make an application to the board to inquire into the dispute and, where the board considers it advisable, to settle the terms and conditions for the first collective agreement, those terms and conditions of a first collective agreement be trade union and the trade union and the trade union and the trade union and employer and to be binding on them and the employees, except to the extent that the trade union and employer agree in writing to vary those terms and conditions. (3) Where an application is made under subsection (1), and upon the date that the board advises the parties that it has determined that it is advisable to proceed to impose a first collective agreement, an employee shall not strike or continue to strike, and the employee shall not strike or continue to strike, and the employee shall not strike or continue to strike, and the employee shall not strike or continue to strike, and the employee shall not strike or continue to strike agreement. 	
onstitute the collective greement between the arties and shall be inding on them and on he employees in the	include a list of the disputed issues and the position of the party making the application on those issues.	voted for a strike; (ii) the employer has commenced a lock- out;	agreement; the bargaining agent or the employer may apply in writing to the board	reasonable justification; (c) the failure of the respondent to make	will be able to reach a collective agreement within a reasonable time. He shall then inform the parties and the Minister of his	shall not lock out or continue to lock out the employees. <u>2011 c9 s1</u>	agreement, the conciliation officer, for the purpose of subsection

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Federal	British Columbia	Saskatchewan	Manitoba	Ontario	Quebec	New
Federalbargaining unit, except to the extent that such terms and conditions are subsequently amended by the parties by agreement in writing.Matters the Board may consider(3) In settling the terms and conditions of a first collective agreement under this section, the Board shall give the parties an opportunity to present evidence and make representations and the Board may take into account(a) the extent to which the parties have, or have not, bargained in good faith in an attempt to enter into the first collective agreement between them;(b) the terms and conditions of employment, if any, negotiated through collective bargaining for employees performing the same or similar functions in the same or similar circumstances as the employees in the bargaining unit; and(c) such other matters as the Board considers will assist it in arriving at terms and conditions that are fair and reasonable in the circumstances.Duration of agreement the section, the agreement are settled by the Board under this section, the agreement is effective for a period of two years after the date on which the Board settles	 British Columbia (5) Within 5 days of receiving the information referred to in subsection (4), the other party must give to the party making the application and to the associate chair a list of the disputed issues and the position of that party on those issues. (6) If the first collective agreement is not concluded within 20 days of the appointment of the mediator, the mediator must report to the associate chair and recommend either or both of the following: (a) the terms of the first collective agreement for consideration by the parties; (b) a process for concluding the first collective agreement including one or more of the following: (i) further mediation by a person empowered to arbitrate any issues not resolved by agreement and to conclude the terms of the first collective agreement; (ii) arbitration by a single arbitrator or by the board, to conclude the terms of the first collective agreement; (iii) allowing the parties to exercise their rights under this Code to strike or lock out. (7) If the parties do not accept the mediator's recommended terms of settlement or if a first 	 Saskatchewan (iii) the board has made a determination pursuant to clause 11(1)(c) or (2)(c) and, in the opinion of the board, it is appropriate to assist the parties in the conclusion of a first collective bargaining agreement pursuant to subsection (6); (iv) 90 days or more have passed since the board made an order pursuant to clause 5(b). (2) If an application is made pursuant to subsection (1.1), an employee shall not strike or continue to strike, and the employer shall not lock out or continue to lock out the employees. (3) An application pursuant to subsection (1.1) must include a list of the disputed issues and a statement of the position of the applicant on those issues. (4) All materials filed with the board in support of an application pursuant to subsection (1.1) must be served on the other party within 24 hours after filing the application with the board. (5) Within 14 days after receiving the information mentioned in subsection (4), the other party must: (a) file with the board a 	 Manitoba to settle the provisions of a first collective agreement between the parties and, where a party so applies, the board shall as soon as practicable serve notice on the parties of receipt of the application. Agreement to proceed by arbitration 87(2) Within 10 days after being served with notice under subsection (1), the bargaining agent and employer may serve notice on the board of (a) the agreement of the bargaining agent and employer to conclude the first collective agreement by arbitration; and (b) the name of a person who has agreed to act as arbitrator. Arbitrator to settle first collective agreement by arbitration; and 87(2.1) Within 60 days after a notice is served on the board under subsection (2), the arbitrator shall settle the provisions of the first collective agreement. 87(2.1) Within 60 days after a notice is served on the board under subsection (2), the arbitrator shall settle the provisions of the first collective agreement. 87(2.2) The provisions of the first collective agreement. 87(2.2) The provisions of the first collective agreement. 87(2.2) The provisions to an arbitrator acting under this section. Conclusion of collective agreement 	 Ontario reasonable or expeditious efforts to conclude a collective agreement; or (d) any other reason the Board considers relevant. 1995, c. 1, Sched. A, s. 43 (2). Choice of arbitrator (3) Where a direction is given under subsection (2), the first collective agreement between the parties shall be settled by a board of arbitration unless within seven days of the giving of the direction the parties notify the Board that they have agreed that the Board arbitrate the settlement. 1995, c. 1, Sched. A, s. 43 (3). Arbitration by Board (4) Where the parties give notice to the Board of their agreement that the Board arbitrate the settlement of the first collective agreement, the Board, (a) shall appoint a date for and commence a hearing within 21 days of the giving of the notice to the Board; and (b) shall determine all matters in dispute and release its decision within 45 days of the commencement of the hearing. 1995, c. 1, Sched. A, s. 43 (4). Same (5) The parties to an arbitration by the Board shall jointly pay to the Board for payment into the Consolidated Revenue Fund the amount determined under the regulations for the expense of the arbitration. 1995, 	Quebec decision. 1977, c. 41, s. 45; 1983, c. 22, s. 49. 93.5. If a strike or lock-out is in progress at that time, it must end from the time when the arbitrator informs the parties that he has deemed it necessary to determine the content of the collective agreement to settle the dispute. From such time, the conditions of employment applicable to the employees comprised in the bargaining unit shall be those the maintenance of which is provided for in section 59. 1977, c. 41, s. 45; 1983, c. 22, s. 50. 93.6. (<i>Repealed</i>). 1977, c. 41, s. 45; 1983, c. 22, s. 51. 93.7. At any time, the parties may agree upon one of the matters of the dispute. The agreement shall be recorded in the arbitration award, which shall not amend it. 1977, c. 41, s. 45; 1983, c. 22, s. 52. 93.9. Sections 75 to 93 apply to the arbitration provided for in this division. 1977, c. 41, s. 45; 1983, c. 22, s. 53; 2001, c. 26, s. 46; 2006, c. 58, s. 10.	New Arbitra 81.1 (1) union of unions organiz engaged bargain first coi applica employ petrole platform is satis agreem reached written party r dispute arbitra those r settled (2) under contain person arbitra giving (3) whom shall w receivit the per to be a the par notice appoin of ther arbitra first coi applica employ petrole platform is satis agreem reached written party r dispute arbitra giving (4) whom shall w receivit the per to be a the par notice appoin of ther arbitra those r settled (2) under contain person arbitra giving (4) mamed this pr 10 day appoin of ther arbitra the arbitra tho an the par the

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(2) The notice given in subsection (1) shall ain the name of the on appointed to be rator by the party g the notice.

(3) The party to n the notice is given within 10 days after ving the notice name person who it appoints arbitrator and advise party who gave the e of the name of its intee.

(4) The 2 arbitrators ed in accordance with provision shall within ays after the intment of the second em name a third rator and he or she be the chairperson of arbitration board.

(5) Where the party hom notice is given to name an arbitrator in the period of 10 after receiving the ce or where the 2

Nova Scotia (Proposed)

after the expiry of ninety days and before the expiry of one hundred and twenty days from the day of the appointment, notify the Board and the parties in writing that the parties, after making reasonable efforts, have not been able to conclude a first collective agreement.

3 Chapter 475 is further amended by adding immediately after Section 40 the following Section:

40A (1) Where

(a) an employer or bargaining agent for a unit is required, by notice given under Section 33 after the coming into force of this Section, to commence collective bargaining with a view to the conclusion of a first collective agreement between the employer and the bargaining agent in respect of the unit;

(b) a conciliation officer appointed under Section 37 has notified the Board and the parties under subsection (3) of Section 38, or one hundred and twenty days have expired since the appointment;

(c) a period of ninety days after the certification of the bargaining agent has expired; and

(d) the bargaining agent and the employer have not concluded a first collective agreement,

the bargaining agent or the employer may apply in writing to the Board to settle the provisions of a Page 3 of 10

Federal	British Columbia	Saskatchewan	Manitoba	Ontario	Quebec	Newfo
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	subsection (6) (b) for	last offer on those	agree to proceed by	settlement of the first		minister s
		issues; and	arbitration under	collective agreement, each		request of
	resolving the dispute.	issues, and	subsection (2), the	party, within 10 days of		
	101 1011	(h) and the smaller of	board shall inquire into	the giving of the direction		name an a
	(8) If the associate chair	(b) serve on the applicant	the negotiations	under subsection (2), shall		behalf of t
	directs a method set out in	a copy of the list and	between the parties and,	inform the other party of		failed to n
	subsection (6) (b) (i) or (ii),	statement.	where the parties do not	the name of its appointee		arbitrator
	the parties must refrain		conclude a first	to the board of arbitration		the chairp
	from or cease any strike or	(6) On receipt of an	collective agreement	referred to in subsection		where the
	lockout activity, and the	application pursuant to				the minist
	terms of the collective	subsection (1.1):	within 60 days after the	(3) and the appointees so		the second
	agreement recommended		date of the application,	selected, within five days		the chairp
	or concluded under that	(a) the board may require	the board shall, within a	of the appointment of the		
a second second second	subsection are binding on	the parties to submit	further three days	second of them, shall		(6) T
and the second	the parties.	the matter to	(a) settle the provisions	appoint a third person who		the majori
	the parties.	conciliation if they have	of a first collective	shall be the chair. 1995,		members
				c. 1, Sched. A, s. 43 (6).		arbitrator
		not already done so;	agreement between			
		and	the parties; or	Same		of the boa
			(b) notify the parties in	(7) If a party fails to		there is no
		(b) if the parties have	writing that, in the	make appointment as		decision,
		submitted the matter		required by subsection (6)		the chairp
		to conciliation or 120	opinion of the board,	or if the appointees fail to		the decisi
		days have elapsed	the parties might,	agree upon a chair within		
		since the appointment	either through their	the time limited, the		(7) E
		of a conciliator, the	own endeavours or	appointment shall be		assume it
		board may do any of	with the assistance	made by the Minister upon		the arbitra
		the following:	of the conciliation	the request of either party.		and shall
		the following.	officer, conclude a	1995, c. 1, Sched. A,		the third a
		(i) conclude, within 45	first collective	s. 43 (7).		equally.
		days after	agreement within 30	5. 45 (7).		equally.
		-	days after the date of	Same		(0) 1
and the second		undertaking to do	the notice under this	(8) A board of		(8) V
		so, any term or	clause, and that	arbitration appointed		union or a
		terms of a first	therefore the board	under this section shall		unions ar
		collective	declines to settle the	determine its own		organizati
and the second second second		bargaining	provisions of a first	procedure but shall give		this section
		agreement between		full opportunity to the		single arb
		the parties;	collective agreement			satisfacto
			between the parties.	parties to present their		may be a
		(ii) order arbitration by a		evidence and make their		of an arbi
		single arbitrator to	Failure of parties to	submissions and section		and when
		conclude, within 45	conclude agreement	116 applies to the board of		arbitrator
		days after the date of	07(4) 111 11	arbitration, its decision		under thi
		the order, any term or	87(4) Where the	and proceedings as if it		arbitrator
		terms of the first	board sends a notice to	were the Board. 1995, c. 1,		and dutie
			the parties under	Sched. A, s. 43 (8).		
		collective bargaining	clause (3)(b) and the			imposed of
		agreement.	parties fail to conclude a	Same		board for
			first collective	(<u>9</u>) The		accordan
		(7) Before concluding any	agreement within the 30	remuneration and		section, a
		term or terms of a first	day period referred to	expenses of the members		board of a
		collective bargaining	therein, the board shall,	of a board of arbitration		these pro
		agreement, the board or a	within a further 30	appointed under this		considere
		single arbitrator may hear:	days, settle the	section shall be paid as		single art
the second s		0	days, settle the			0

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ors named by the fail to agree upon ing of the son within 10 er the naming of nd arbitrator, the shall, on the of either party, n arbitrator on f the party who name an or, or shall name irperson and, he case so requires. ister shall name ond arbitrator and irperson.

The decision of ority of the rs of the board of ors is the decision oard and, where no majority n, the decision of irperson shall be ision of the board.

Each party shall its own costs of itration proceedings all share the cost of d arbitrator

Where a trade r a council of trade and an employers' ation referred to in tion so agree, a rbitrator tory to the parties appointed instead bitration board, ere a single or is appointed his subsection, the tor has the powers ties conferred and d on an arbitration ormed in ance with this and reference to a of arbitration in rovisions shall be ered reference to a arbitrator appointed

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first collective agreement between the parties and, where a party so applies, the Board shall as soon as practicable serve notice on the parties of receipt of the application.

(2) Within ten days after being served with notice under subsection (1), the bargaining agent and employer may serve notice on the Board of

(a) the agreement of the bargaining agent and employer to conclude the first collective agreement by arbitration; and

(b) the name of a person who has agreed to act as arbitrator.

(3) Within sixty days after a notice is served on the Board under subsection (2), the arbitrator shall settle the provisions of the first collective agreement.

(4) The provisions of this Act respecting arbitration apply mutatis mutandis to an arbitrator acting under this Section.

(5) Where an application is made under subsection (1) and the parties do not agree to proceed by arbitration under subsection (2), the Board shall inquire into the negotiations between the parties and, where the parties do not conclude a first collective agreement within sixty days after the date of the application, the Board shall, within a further three days,

(a) settle the provisions of

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Federal	British Columbia	Saskatchewan	Manitoba	Ontario	Quebec	Newfe
			provisions of a first	follows:		in accorda
		(a) evidence adduced	collective agreement			subsection
		relating to the	between the parties.	1. A party shall pay the		
		parties' positions	For the second sec	remuneration and		19
		on disputed issues;	m	expenses of the		
		on disputed issues,	Termination of strike	member appointed by		
		and	or lockout	or on behalf of the		Beginnin
		and (b) another that the	87(5) Where an	party.		terminat
		(b) argument by the	application under	O D I was to shall say		
		parties or their	subsection (1) is made	2. Each party shall pay		81.2 The
		counsel.	during a strike by, or a	one-half of the		arbitrator
			lockout of, employees in	remuneration and		arbitratio
		(8) Notwithstanding		expenses of the chair.		within 30
		section 33 but subject to	the unit, the employees shall forthwith	1995, c. 1, Sched. A,		constitute
		subsections (9) and (10),	the state of the s	s. 43 (9).		deliver th
		the expiry date of a	terminate the strike or	Same		award wit
		collective bargaining	the employer shall			the begin
		agreement concluded	forthwith terminate the	(10) Subsections		arbitratio
		pursuant to this section is	lockout, and the	6 (8), (9), (10), (12), (13),		but this l
		deemed to be two years	employer shall reinstate	(14), (17) and (18) of the		be extend
		from its effective date or	the employees in the	Hospital Labour Disputes		agreemen
		any other date that the	unit in the employment	Arbitration Act and		concerned
		parties agree on.	they had at the time the	subsections 48 (12) and		
		put ties ugree on	strike or lockout	(18) of this Act apply with		Labour R
		(9) Notwithstanding	commenced	necessary modifications to		the applie
		section 33 not less than 30		a board of arbitration		the partie
		days or more than 60 days	(a) in accordance with	established under this		the decisi
			any agreement	section. 1995, c. 1,		be deliver
		before the expiry date of a	between the	Sched. A, s. 43 (10).		extended
		collective bargaining	employer and the			extended
		agreement concluded	bargaining agent	Same		case of an
		pursuant to this section,	respecting	(11) The date of the		the Labor
		either party may give	reinstatement of the	first hearing of a board of		Board sh
		notice in writing to	employees in the	arbitration appointed		than 60 c
		terminate the agreement or	unit; or	under this section shall		
		to negotiate a revision of	(1-) 1	not be later than 21 days		19
		the agreement.	(b) where no agreement	after the appointment of		
			respecting	the chair. 1995, c. 1,		Term of
		(10) Where a notice is	reinstatement of the	Sched. A, s. 43 (11).		A CALL OF
		given pursuant to	employees in the	Same		81.3 Not
		subsection (9), the parties	unit is reached	(12) A board of		section 8
		shall immediately bargain	between the			
		collectively with a view to	employer and the	arbitration appointed		agreemer
		the renewal or revision of	bargaining agent, on	under this section shall		under se
		the agreement or the	the basis of the	determine all matters in		81.2 sha
		conclusion of a new	seniority standing of	dispute and release its		period of
		agreement.	each employee in	decision within 45 days of		longer pe
		0	relation to the	the commencement of its		parties n
		1994, c.47, s.15; 2005,	seniority of the	hearing of the matter.		
		c.30, s.7.	other employees in	1995, c. 1, Sched. A,		1
		0.00, 5.1.	the unit employed	s. 43 (12).		
			at the time the	Mediation		Presenta
			strike or lockout			a a obcinto
	a second and a second second second		commenced, except	(13) The Minister		82. In
			as may be directed	may appoint a mediator to		
				confer with the parties and		condition
			by an order of the	endeavour to effect a		81, the b
			board made for the	settlement. 1995, c. 1,		parties a
			sole purpose of allowing the	Sched. A, s. 43 (13).		present e make rep

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dance with this ion.

1997 c44 s7

ing and ation

ne board of ors shall begin the ion proceedings 30 days after it is ated and shall the decision or within 60 days after inning of the ion proceedings, alatter period may nded by written ent of the parties ned or by the Relations Board on lication of one of ties, in which event ision or award shall ered within that ed period which ed period in the an application to our Relations shall not be greater) days.

1997 c44 s7

f agreement

lotwithstanding 83, a collective ent arrived at sections 81.1 and nall be effective for a of 3 years or the period that the may agree to.

1997 c44 s7

tation of evidence

n settling terms and ons under section board may give the an opportunity to t evidence and representations, and

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a first collective agreement between the parties; or

(b) notify the parties in writing that, in the opinion of the Board, the parties might possibly, either through their own endeavours or with the assistance of the conciliation officer, conclude a first collective agreement within thirty days after the date of the notice under this clause and that therefore the Board declines to settle the provisions of a first collective agreement between the parties.

(6) Where the Board sends a notice to the parties under clause (b) of subsection (5) and the parties fail to conclude a first collective agreement within the thirty day period referred to therein, the Board shall, within a further thirty days, settle the provisions of a first collective agreement between the parties.

(7) Where an application under subsection (1) is made during a strike by, or a lockout of, employees in the unit, the employees shall forthwith terminate the strike or the employer shall forthwith terminate the lockout, as the case may be, and the employer shall reinstate the employees in the unit in the employment they had at the time the strike or lockout commenced

(a) in accordance with any agreement between the employer and the bargaining agent respecting reinstatement

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Federal	British Columbia	Saskatchewan	Manitoba	Ontario	Quebec	News
			employer at a totally shut-down workplace to resume normal operations in stages. Procedure for settling agreement 87(6) In settling the provisions of a first collective agreement under this section, the board or arbitrator shall accept, without amendment, any	Effect of direction on strike or lock-out (14) The employees in the bargaining unit shall not strike and the employer shall not lock out the employees where a direction has been given under subsection (2) and, where the direction is made during a strike by, or a lock-out of, employees in the bargaining unit, the employees shall forthwith terminate the strike or the employer shall forthwith terminate the lock-out and		may take (a)
			provisions agreed upon in writing by the parties and shall give the parties an opportunity to present evidence and	the employer shall forthwith reinstate the employees in the bargaining unit in the employment they had at		
			 (a) the terms and conditions of employment, if any, negotiated through collective bargaining for employees performing the same or similar functions in the same or similar circumstances as the employees in the unit; and 	 employment they had at the time the strike or lock- out commenced, (a) in accordance with any agreement between the employer and the trade union respecting reinstatement of the employees in the bargaining unit; or (b) where there is no agreement respecting reinstatement of the employees in the bargaining unit, on the basis of the length of service of each employee in relation to 		(c) 2 Term of
			 (b) such other matters as the board or arbitrator considers will assist in arriving at provisions of a first collective agreement between the parties which are fair and reasonable in the circumstances. Term of first agreement 	that of the other employees in the bargaining unit employed at the time the strike or lock-out commenced, except as may be directed by an order of the Board made for the purpose of allowing the employer to resume normal operations. 1995, c. 1, Sched. A, s. 43 (14).		agreeme 83. Wi condition collective settled it section a shall be minimum months period o determin from the board ac that it h
			87(7) Where the board or an arbitrator	Non-application (15) The requirement		it is adv the term of the co

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ke into account

- a) the extent to which the parties have, or have not, bargained in good faith in an effort to conclude a first collective agreement;
- b) terms and conditions of employment negotiated through collective bargaining for comparable employees performing the same or similar functions in the same or related circumstances; and
- c) other matters that the board considers will help it in arriving at terms and conditions that are fair and reasonable in the circumstances.

2006 c46 s9

of first collective nent

Where the terms and ions of a first ive agreement are by the board under n 81, the agreement be effective for a um period of 18 is up to a maximum of 36 months, as nined by the board, he date on which the advises the parties has determined that dvisable to impose rms and conditions collective agreement,

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of the employees in the unit; or

(b) where no agreement respecting reinstatement of the employees in the unit is reached between the employer and the bargaining agent, on the basis of the seniority standing of each employee in relation to the seniority of the other employees in the unit employed at the time the strike or lockout commenced, except as may be directed by an order of the Board made for the sole purpose of allowing the employer at a totally shut-down workplace to resume normal operations in stages.

(8) In settling the provisions of a first collective agreement under this Section, the Board or arbitrator shall accept, without amendment, any provisions agreed upon in writing by the parties and shall give the parties an opportunity to present evidence and make representations, and the Board or arbitrator may take into account

(a) the terms and conditions of employment, if any, negotiated through collective bargaining for employees performing the same or similar functions in the same or similar circumstances as the employees in the unit; and

(b) such other matters as the Board or arbitrator considers will assist in arriving at provisions of a first collective agreement between the parties that

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Federal	British Columbia	Saskatchewan	Manitoba	Ontario	Quebec	Newfoundland & Labrador	Nova Scotia (Proposed)
			settles the provisions of a first collective agreement under this section, the collective agreement shall be effective for a period one year from the date on which the board or arbitrator settles the provisions thereof, and the collective agreement shall be binding on the parties and on the employees in the unit as though it were a collective agreement voluntarily entered into between the parties, except to the extent that any of its provisions may be amended by the parties by subsequent agreement in writing. 87(8) The board or arbitrator shall commit to writing every collective agreement settled under this section, and section 73, with necessary modifications, applies to the collective agreement.	to reinstate employees set out in subsection (14) applies despite the fact that replacement employees may be performing the work of employees in the bargaining unit, but subsection (14) does not apply so as to require reinstatement of an employee where, because of the permanent discontinuance of all or part of the business of the employer, the employer no longer has persons engaged in performing work of the same or a similar nature to work which the employee performed before the strike or lock-out. 1995, c. 1, Sched. A, s. 43 (15). Working conditions not to be altered <u>(16)</u> Where a direction has been given under subsection (2), the rates of wages and all other terms and conditions of employment and all rights, privileges and duties of the employer, the employees and the trade union in effect at the time notice was given under section 16 shall continue in effect, or, if altered before the giving of the direction, be restored and continued in effect until the first collective agreement is settled. 1995, c. 1, Sched. A, s. 43 (16). Non-application <u>(17)</u> Subsection (16) does not apply so as to effect any alteration in rates of wages or in any other term or condition of employment agreed to by the employer and the trade union. 1995, c. 1, Sched. A, s. 43 (17).		or the date the employees returned to work, whichever is earlier.	 are fair and reasonable in the circumstances. (9) Where the Board or an arbitrator settles the provisions of a first collective agreement und this Section, the collective agreement is effective for period one year from the date on which the Board or arbitrator settles the provisions thereof, and the collective agreement is binding on the parties ar on the employees in the unit as though it were a collective agreement wountarily entered into between the parties, excet to the extent that any of provisions may be amended by the parties of subsequent agreement in writing. (10) The Board or arbitrator shall commit the writing every collective agreement in writing every collective agreement settled under this Section. 4 Section 93 of Chapter 475, as amended by the facts of 1994 and Chapter 61 of the Acts of 2005, is furth amended by striking out "and Sections" in the second line and substituting ", subsection (3) of Section 38 and Sections 40A,". 5 This Act comes into fo on such day as the Governor in Council ord and declares by proclamation.

Federal	British Columbia	Saskatchewan	Manitoba	Ontario	Quebec	Newfoundland & Labrador	Nova Scotia (Proposed)
				Matters to be accepted or considered (18) In arbitrating the settlement of a first collective agreement under this section, matters agreed to by the parties, in writing, shall be accepted without amendment. 1995, c. 1, Sched. A, s. 43 (18).			
				Effect of settlement (19) A first collective agreement settled under this section is effective for a period of two years from the date on which it is settled and it may provide that any of the terms of the agreement, except its term of operation, shall be retroactive to the day that the Board may fix, but not earlier than the day on which notice was given under section 16. 1995, c. 1, Sched. A, s. 43 (19).			
				Extension of time (20) The parties, by agreement in writing, or the Minister may extend any time limit set out in this section, despite the expiration of the time. 1995, c. 1, Sched. A, s. 43 (20).			
				Non-application (21) This section does not apply to the negotiation of a first collective agreement,			
				(a) where one of the parties is an employers' organization accredited under section 136 as a bargaining agent for employers; or			
				(b) where the agreement is a provincial agreement within the meaning of section 151. 1995, c. 1, Sched. A, s. 43 (21).			
				Application (22) This section applies to an employer and			

Federal	British Columbia	Saskatchewan	Manitoba	Ontario	Quebec	Newfoundland & Labrador	Nova Scotia (Proposed)
				a trade union where the trade union has acquired or acquires bargaining rights for employees of the employer before or after May 26, 1986, and the bargaining rights have been acquired since January 1, 1984 and continue to exist at the time of an application under subsection (1). 1995, c. 1, Sched. A, s. 43 (22).			
				Definitions (23) In subsections (23.1) to (23.4),			
				"decertification application" means an application for a declaration that a trade union no longer represents the employees in a bargaining unit; ("requête en révocation de l'accréditation")			
				"displacement application" means an application for certification by a trade union, other than the trade union that represents the employees in a bargaining unit, as bargaining agent for those employees. ("requête en substitution") 2000, c. 38, s. 5.			
				Application of subs. (23.2) (23.1) Subsection (23.2) applies if,			
				 (a) a decertification application or displacement application has been filed with the Board and before a final decision is made on it an application under subsection (1) is filed 			

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Federal	British Columbia	Saskatchewan	Manitoba	Ontario	Quebec	Newf
				with the Board; or		
				 (b) an application under subsection (1) has been filed with the Board and before a final decision is made on it a decertification application or displacement application is filed with the Board. 2000, c. 38, s. 5. 		
				Procedure in dealing with multiple		
				applications		
				(23.2) The Board shall proceed to deal with the decertification application or displacement application, as the case may be, before dealing with or continuing to deal with the application under subsection (1). 2000, c. 38, s. 5.		
				When application under subsection (1) to be dismissed [23.3] If the Board grants the decertification application or displacement application, it shall dismiss the application under subsection (1). 2000, c. 38, s. 5.		
				When application under subs. (1) proceeds (23.4) If the Board dismisses the decertification application or displacement application, it shall proceed to deal with the application under subsection (1). 2000, c. 38, s. 5.		
				Transitional (23.5) Subsections (23.2) to (23.4) apply with respect to an application referred to in those subsections that was filed		



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Federal	British Columbia	Saskatchewan	Manitoba	Ontario	Quebec	New
				with the Board before the day on which the Labour Relations Amendment Act, 2000 received Royal Assent only if the Board has not made a final decision on that application before that day. 2000, c. 38, s. 5. Same (24) An application for a declaration that a trade union no longer represents the employees in the bargaining unit filed with the Board after the Board has given a direction under subsection (2) is of no effect unless it is brought after the first collective agreement is settled and unless it is brought in accordance with subsection 63 (2). 1995, c. 1, Sched. A, s. 43 (24).		
				Same (25) An application for certification by another trade union as bargaining agent for employees in the bargaining unit filed with the Board after the Board has given a direction under subsection (2) is of no effect unless it is brought after the first collective agreement is settled and unless it is brought in accordance with subsections 7 (4), (5) and (6). 1995, c. 1, Sched. A, s. 43 (25). Procedure (26) The Arbitration Act, 1991 does not apply to an arbitration under this section. 1995, c. 1,		

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